FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS REGULAR MEETING DECEMBER 16, 2003 9:00 A.M.

OFFICIALS IN ATTENDANCE: Cheryl Sanders, Chaîrman; Bevin Putnal, Jimmy Mosconis, Eddie Creamer and Clarence Williams, Commissioners; Kendall Wade, Clerk; Amelia Varnes, Deputy Clerk; Thomas M. Shuler, County Attorney.

9:00 A.M. Chairman Sanders called the meeting to order.

(Tape 1-44) Commissioner Williams made a <u>motion to approve the minutes of the</u> <u>meeting held on December 2, 2003.</u> Commissioner Putnal seconded the motion. All for. **MOTION CARRIED.**

(Tape 1-49) Commissioner Putnal made a <u>motion to pay the County bills.</u>
Commissioner Williams seconded the motion. All for. **MOTION CARRIED.**

HUBERT CHIPMAN-SUPERINTENDENT OF PUBLIC WORKS

(Tape 1-62) Mr. Chipman informed the Board Sheriff Varnes had given the Road Department one of his older cars for use of the Road Department staff. He stated this would allow his newly hired secretary to travel back and forth from Eastpoint to the Courthouse in Apalachicola. He said he did need to have permission for this car to be transferred to the Road Department fleet and to authorize the purchase of insurance and a tag for the vehicle. Commissioner Putnal made a motion authorizing the acceptance of this car, previously belonging to the Sheriff's Department, for use by the Road Department personnel and to authorize the purchase of a tag and insurance on the car. Commissioner Williams seconded the motion. All for MOTION CARRIED.

(Tape 1-88) Kendall Wade, the Clerk, said he would like to thank the Road Department for placing the rock behind the old County Jail at the Courthouse. He stated the problem though is the rock is too large for use as a parking area. He said Mr. Chipman informed him this rock "rolls around" badly. He asked the Board to allow the Road Department to asphalt the area over the rock. Mr. Chipman said the rock is really rough and "crawls" a lot. He explained since most of the employees at the Courthouse are ladies he could see how they could easily turn their ankle trying to walk across the rock. Commissioner Mosconis made a motion to asphalt the parking lot, the area behind the old County Jail at the back of the Franklin County Courthouse, as soon as possible. Commissioner Williams seconded the motion. All for. MOTION CARRIED. Commissioner Mosconis asked if the County Engineering Technician, Chris Clark, would prepare the specs and see this project was completed. Alan Pierce, Director of Administrative Services, said Mr. Clark is concerned about the flooding problem already at this intersection of Water Street and Leslie Street behind the Courthouse. Mr. Pierce said more asphalt would cause even worse flooding. Mr. Wade said he was concerned about a Courthouse employee getting hurt trying to walk across the rocks. Mr. Pierce said he would meet with Mr. Clark and try to come up with some remedy. Commissioner

Mosconis instructed Mr. Chipman to ask C. W. Roberts Contracting, Inc., the company paving and constructing the Airport Access Road, for some milled asphalt. Mr. Chipman said this would be the best thing to do since the rock would be a base for the asphalt. Commissioner Mosconis instructed Mr. Chipman to check with Mr. Roberts about some milled asphalt. Commissioner Mosconis said he would include in his motion to ask C. W. Roberts Contracting, Inc. to donate some milled asphalt to pave the parking lot behind the old County Jail and if Mr. Roberts cannot donate the milled asphalt directing Mr. Chipman to purchase enough to pave the parking area behind the old County Jail. Commissioner Williams seconded the addition to this motion. All for. MOTION CARRIED.

FONDA DAVIS-SOLID WASTE DEPARTMENT

(Tape 1-210) Mr. Davis said he would like to inform the Board the County accidentally picked-up, on routine trash pickup day in Carrabelle, a boat trailer belonging to a Chris Millender. He stated Mr. Millender has notified the Landfill he wanted his boat trailer back. He said the trailer was damaged and in disrepair. He stated the trailer was crushed at the Landfill and now Mr. Millender wants the County to pay him for the old boat trailer. Commissioner Putnal made a motion to submit this claim to the County's insurance carrier to see if they would pay Mr. Millender for his loss. Commissioner Creamer seconded the motion. All for. MOTION CARRIED. Mr. Wade said he would call the insurance company. Mr. Davis stated he had already called the insurance company.

(Tape 1-265) Commissioner Mosconis asked what kind of policy was normally followed when something like this happened. Mr. Davis replied from this day forward he would contact the Sheriff's Department and they could place a "Red Tag" on a trailer or vehicle allowing the owner so many days to move the trailer or vehicle, and then if they didn't the County could remove it to the Landfill.

BILL MAHAN-COUNTY EXTENSION DIRECTOR

(Tape 1-289) He presented a sign, as part of UF-IFAS Sea Grant Extension's statewide education efforts; the program had developed for swimmer education. He said it is a swimmer education sign regarding rip currents and is designed to inform swimmers about rip currents and what they should do if they find themselves in one. He informed the Board the signs are available for \$12.00 per sign plus shipping. Commissioner Mosconis asked if Mr. Mahan if he had any money in his budget to purchase some of the signs to post around the areas of the County where rip currents are prevalent. Mr. Mahan said he would check to see if he could purchase a couple of them. Commissioner Mosconis said he would make a motion authorizing Mr. Mahan to purchase some of these signs regarding rip current education from his budget and to post them in the areas where he thinks they are needed. Commissioner Creamer seconded the motion. All for. MOTION CARRIED. Mr. Mahan said the sign would have to be modified somewhat for Franklin County, since the County does not have a flag warning system for the beaches. Commissioner Mosconis said he thought the signs would help in any case, since a lot of visitors to Franklin County's beaches do not know rip currents exist here.

(Tape 1-367) He informed the Board researchers from UF-IFAS updated area oyster processors last week, December 11th, on the Vibrio vulnificus Post Harvest Treatment (PHT) work being done as part of a special USDA grant to UF. He said the topics discussed included; Florida's PHT Capacity Survey, a review of current PHT technology, PHT validation protocol, current freezing validation work and future PHT work.

TOURIST DEVELOPMENT COUNCIL

(Tape 1-412) Chairman Sanders said a representative from the Tourist Development Council (TDC) is supposed to be at the meeting around 9:30 this morning. Mr. Pierce said he had a report from the TDC to present to the Board this morning. Chairman Sanders said she would prefer to wait until the actual time the TDC was scheduled to address the Board this morning.

ALAN PIERCE-DIRECTOR OF ADMINISTRATIVE SERVICES

(Tape 1-421) Mr. Pierce said he had received a final report on the mildew/moisture problem at the new Annex Building. He informed the Board Steve Jernigan, Bay Design Associates Architects; James Rogers, the contractor and David Kennedy, Preble-Rish Engineering were present this morning too. He presented a copy of the final mildew/moisture update regarding the Courthouse Annex Building. Mr. Jernigan said he had prepared a "Mildew/Moisture Update-Franklin County Courthouse Annex" for the Board this morning. He said most of the issues or problems had been addressed and taken care of. He stated he, at this point, didn't think there were any outstanding issues. He assured the Board the matter had been taken care of. He asked if the Board had any questions for him or Mr. Rogers. Mr. Jernigan said this was an especially bad summer because of the amount of humidity and rain. Commissioner Mosconis asked Mr. Pierce if he was satisfied with this report. Mr. Pierce replied he was satisfied at this time.

(Tape 1-667) Mr. Pierce informed the Board he had given each Board member a copy of a letter received from FDOT regarding the Federal Discretionary Program Solicitation Program. He explained the County, if interested, would have to apply for a particular project. He said David Kennedy, Preble-Rish, Inc., informed him he wasn't sure what the funds could be used for. Mr. Kennedy stated he called the Chipley FDOT Office to find out exactly what kind of project could be done with these funds. Commissioner Mosconis said he thought County Road 30A needs to be fixed and Highway 67 needs to be widened as well. Commissioner Mosconis made a motion directing Mr. Pierce and Mr. Kennedy to submit an application for the Federal Discretionary Program to include repairs and/or resurfacing of County Road 30A and the widening of Highway 67 and authorizing the Chairman's signature on the application.

Commissioner Putnal seconded the motion. All for. MOTION CARRIED.

(Tape 1-820) Commissioner Putnal said while FDOT is being discussed he would like to direct Mr. Pierce to contact VMS to see when they are going to clean the ditches on Highway 65, in front of "those peoples" houses. He said FDOT made "those people" build culverts to the FDOT standards and now FDOT doesn't want to clean the ditches. Mr. Pierce replied VMS did inform him this project was on their work order to be done in the near future.

(Tape 1-849) Commissioner Mosconis said he one thing for Mr. Kennedy. He said Mr. Kennedy knew what it was. He asked Mr. Kennedy when the traffic was going to be allowed back onto Brownsville Road. He said he would like it done this week. Mr. Kennedy said a resolution was needed to the Box Culvert situation out there and then they could finish the road. He stated he would check into the matter this afternoon. Commissioner Mosconis said his constituents are about "ready to run him off" if the road isn't opened back up soon. He stated it is really inconvenient for the public to have to go out of the way for six weeks. He said they might not mind for a little while, but after six weeks patience begins to run out. Mr. Kennedy said he is going to meet with John Stanley after he leaves here this morning.

(Tape 1-891) Mr. Pierce said the TDC had submitted a report for the Board to review. He presented a copy of the report to each Commissioner. He reviewed the major issues of implementing a TDC tourist tax and how much estimated revenues the tax would provide the County. He said the TDC is asking the Board to delineate an area for the tax to be levied on. Commissioner Mosconis said these issues need to be more clearly resolved. He stated he would like to make a motion authorizing the TDC to move forward with determining the amount of a tourist tax to be imposed and to delineate the areas the tax should be collected in. Mr. Pierce said he felt the TDC needed to meet with the Board for guidance as to what the Board thinks is reasonable. Commissioner Mosconis said he still thought some more time needed to be invested in this process. Chairman Sanders said she felt like a public workshop should be held so everyone can have their input into this matter. She stated she would agree to have this matter placed on a fall referendum. Commissioner Mosconis said the TDC should present the Board a plan in the spring. Commissioner Creamer seconded the motion. All for. MOTION CARRIED.

(Tape 1-1100) Mr. Pierce stated C. W. Roberts Contracting, Inc. is interested in purchasing between 2,000 to 5,000 cubic yards of sand out of the spoil area at the Apalachicola Airport. He said he informed Jackie Barber, C. W. Roberts Contracting, Inc., to provide a proposed price and then the Board would consider this a change order to the County's existing Airport Contract. He stated this would also help offset some of the local cash the County is going to owe when the Airport Project is completed. Commissioner Mosconis said the County was going to come out short on the Airport Project anyway so this should be a way of offsetting the costs. David Kennedy said the price has not been discussed and so he would like to meet with the County Attorney, Thomas M. Shuler, and Mr. Pierce after the meeting today to finalize a price per cubic yard for the dirt.

(Tape 1-1183) Mr. Pierce asked the Board to consider approving the Agreement for Engineering Services between Franklin County and Preble-Rish, Inc. for the CDBG Contract #04DB-1Q-02-29-01-N01. He said this is for Preble-Rish, Inc. to provide professional services for bidding, contract administration, surveying and inspection of Lanark Village Improvements, Gulf Terrace Sewer Improvements, Wilderness and Ridge Road Drainage Improvements, Twin Lakes Road Construction and Waterline Extension in Franklin County as provided for in the grant. Commissioner Mosconis made a motion

authorizing the Chairman's signature on An Agreement for Engineering Services between Franklin County and Preble-Rish, Inc. for CDBG Contract #04DB-1Q-02-29-01-N01 to retain professional services for bidding, contract administration, surveying and inspection Lanark Village Drainage Improvements, Gulf Terrace Sewer Improvements, Wilderness and Ridge Road Drainage Improvements, Twin Lakes Road Construction and Waterline Extension. Commissioner Williams seconded the motion. All for. MOTION CARRIED.

(Tape 1-1212) Mr. Pierce informed the Board the Northwest Florida Water Management District (NWFWMD) received a \$369,000.00 grant to help protect and improve the water quality in the district. He said the NWFWMD would like to use this grant to place seven structures in Eastpoint that would collect debris and trash before it goes into the Bay. He explained the City of Apalachicola had one installed by the bridge contractor and it works very well. He said the City's is located on the Avenue I side of the Orman House and has been there about a year. He told the Board the NWFWMD would also to build one storm water treatment area to filter water in the Indian Creek. He said the District would build and install these items at no cost to the County, but the County would be responsible for maintaining them. He said he would like to recommend the Board adopt a motion supporting the improvements contingent on an agreement between the County and the District being reviewed and approved by the County Attorney. Commissioner Creamer made a motion authorizing Mr. Pierce to pursue an agreement between Franklin County and the NWFWMD for a \$369,000.00 grant to help protect and improve the water quality in the area contingent on approval by the County Attorney. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED.

(Tape 1-1328) He informed the Board the new SGI Bridge should be open for traffic in mid-February. He said there would be a simple ribbon cutting ceremony on the day the bridge is opened for traffic. He stated there are plans for a run/walk across the new bridge sometime later, but those details are still being worked out. He said he would keep the Board informed as to the exact date. He said the old SGI Bridge should be turned over to the County in May. He explained Mr. John Soule, one of the parties interested in leasing the old SGI Bridge, believes the old SGI Bridge would continue to be safe for vehicular traffic. Mr. Pierce stated FDOT would not provide documentation stating the old SGI Bridge would be safe. He said he had told Mr. Soule he would be allowed to address the Commissioners at the January 6th meeting.

(Tape 1-1445) Mr. Pierce informed the Board Ben Withers, a local contractor, had made an improvement to County property, which was not authorized. He said Mr. Withers received a variance to build a revetment on a private lot on Alligator Point where he extended the revetment across a County Right-of-Way and then tied it into another existing revetment. He said he just wanted this in the record to be sure Mr. Withers doesn't think this ROW now belongs to him. Mr. Pierce said he would send Mr. Withers a letter anyway.

(Tape 1-1481) Mr. Pierce informed the Board Christina Saunders was present at the meeting this morning to request her property located on Timber Island be rezoned from

C-1 to C-3. He said he asked her to come to the Board directly instead of presenting this request to the Planning and Zoning Commission because, at this point, the Board is dealing with all of the C-1 Zoning issues. He stated the Board might want to request an opinion from P&Z, but Ms. Saunders is not interested in proposed changes in the C-1 District; she says her principal uses are no longer C-1. He said Ms. Saunders is expanding the marina/boat storage use and wants to be protected by the C-3 Zoning. Mr. Pierce said the Board has only focused on this type of property in Apalachicola and Eastpoint, but Ms. Saunders property just outside of Carrabelle. He explained to the Board and Ms. Saunders the next P&Z Commission meeting would be January 13th. He said Ms. Saunders would be there at that meeting and then he would like to go ahead and schedule the public hearing on the 20th for consideration by the Commissioners.

(Tape 1-1694) Mr. Pierce interrupted his report for a public hearing.

PUBLIC HEARING-AMENDING ORDINANCE 93-9 FLOOD ORDINANCE

(Tape 1-1696) Mr. Pierce said this ordinance would be an amendment to the County's Flood Insurance Program. He explained these are changes the Federal Government has asked the County to make. He said most of the changes regard definitions or terms, but the biggest impact is the Federal Government is going to be more rigorous concerning RV and RV Parks in Flood Zones. He stated the new ordinance specifically details what an RV is, which help regulate the "Park Model" issue. He said the full title of the ordinance was, "An ordinance amending Ordinance Number 93-9 relating to development and building activity in flood hazard and flood prone areas in Franklin County, Florida; making findings of fact; establishing the purpose of the ordinance; establishing the definitions, adopting flood insurance rate maps, flood boundary and floodway maps and flood hazard areas; establishing standards for construction in flood hazard areas and floodways; establishing duties of the County, providing for appeals and variances; providing for enforcement and sever ability; repealing Special District S-2; Flood Hazard District of Ordinance 83-5 and other conflicting ordinances or parts thereof; and providing an effective date." Mark Curenton, Assistant Planner, stated the main issue of the amendment ordinance addresses the RV and RV Parks. Roger Bybee resident of Carrabelle, said this ordinance would bring Franklin County into line with FEMA standards for Coastal High Hazard Areas and the Flood Insurance Rate Maps. He said he is happy Franklin County is amending the Flood Ordinance. David McLain, ABARK, asked if the changes would effect the Coastal High Hazard area as it relates to Franklin County. Mr. Pierce said this ordinance would not change the Coastal High Hazard standards. He stated he hoped Mr. Bybee wasn't confused. He said the Coastal High Hazard Zoning Ordinance would be amendment through the Comprehensive Plan now being developed. Commissioner Creamer made a motion adopting this ordinance and authorizing the Chairman's signature on the ordinance. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED.

BIDS-60 X 60 DESIGN BUILD COMMERCIAL HANGER-APALACH AIRPORT (Tape 1-2057) Mr. Pierce said it was time to open bids for one design build commercial metal hangar building, 60 X 60, for the Apalachicola Airport. Mr. Wade opened the following bid: Poloronis Construction, Inc. in the amount of \$120,000.00. Mr. Wade said

this was the only bid submitted for this project. He recommended the Board direct the Apalachicola Airport Aviation Committee Chairman, Ted Mosteller, to review the bid and come back to the Board later in the meeting with a recommendation as to whether to accept or reject the bid. Commissioner Putnal made a motion authorizing the AAAC Chairman Ted Mosteller to review the only bid submitted for the design build of one 60 x 60 commercial metal hangar at the Apalachicola Airport and to decide on a recommendation as to if the Board should accept or reject the bid. Commissioner Williams seconded the motion. All for. MOTION CARRIED.

ALAN PIERCE-CONTINUED

(Tape 1-2100) Mr. Pierce continued with his report. He informed the Board that Gulf State Bank has submitted a Letter of Credit (LOC) to secure the local share of an addition to the airport hangar at the Apalachicola Airport. He said the LOC is in the amount of \$42,262.00. Mr. Mosteller said he understood this LOC did not depend on the County allowing the current leaseholder, Bill Ruic, an extension to the lease of the Apalachicola Airport. Mr. Pierce suggested the Board allow the County Attorney to review the LOC before the County Commissioners awarded any bid for this project. Commissioner Creamer made a motion directing the County Attorney to review and approve the LOC from Gulf State Bank in the amount of \$42,262.00 for the construction project at the Apalachicola Airport. Commissioner Williams seconded the motion. All for. MOTION CARRIED.

(Tape 1-2156) Mr. Mosteller said there is a Joint Participation Agreement (JPA) from FDOT pending. He said FDOT wants to have the funds allocated for the construction of the hangar at the airport. Mr. Pierce suggested the Board wait until Mr. Shuler had approved the LOC before the Chairman signed the JPA since if the LOC wasn't approved then the JPA was of no use to the County. Chairman Sanders said none of this would be decided until the County Attorney had looked everything over.

(Tape 1-2196) Mr. Pierce informed the Board Kent McCoy, SGI Beautification Committee, has redesigned the landscape plan for SGI so as not to alter the existing retention ponds. He said the final plans for the landscape project is being submitted to FDOT for their final approval. He asked the Board to go ahead and give him permission to advertise this project for bids. He said the grant is for \$100,000.00 and he would need to have the project advertised as soon as possible. Commissioner Creamer made a motion authorizing Mr. Pierce to advertise the SGI Beautification Project for bid submission. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED.

(Tape 1-2235) He said, at a previous Board Meeting, the Board discussed allowing the engineers of record, URS Engineering, for the Apalachicola Airport projects to complete the Spill Prevention Control and Countermeasure (SPCC) Plan for both the Apalachicola Municipal Airport and the Franklin County Road Camp for a total of \$4,000.00, instead of just doing one for the airport for \$2,500.00. He said he directed URS to proceed with the work, but the minutes are not clear if the Chairman was granted the authority to sign the Change Order. Commissioner Mosconis made a motion approving the expenditure

of \$4,000.00 for URS to prepare a SPCC Plan for the Apalachicola Airport and the Franklin County Road Department and authorizing the Chairman's signature on the Change Order submitted by URS. Commissioner Creamer seconded the motion. All for. MOTION CARRIED.

(Tape 1-2283) Commissioner Mosconis said he had a problem with this engineering group, URS, because of the design of the access road at the airport. He stated one of the culverts is going to have to be modified.

(Tape 1-2371) Mr. Pierce said he wanted to provide the Board a copy of a letter the USCOE sent to Scott Vascavage, Organization for Artificial Reefs (OAR), asking for additional information before a permit for the demolition of the old SGI Bridge is granted to his organization. He said he has talked over the telephone to Mr. Vascavage and he informed him OAR is going to be able to provide the additional information requested by the USCOE.

(Tape 1-2389) He said he wanted to tell the Board the meetings of September 17, 2002 and December 5, 2003 have caused some confusion. He explained the developer of "Sandbar Pointe", which was approved as a subdivision on September 17, 2002, was recorded in the Official Records as "Manatee Bluff" on December 5, 2003, has caused the confusion. He said the subdivisions are one in the same. He said this should clear the record regarding this subdivision.

(Tape 1-2416) Mr. Pierce provided the Board with an update of the action taken by the USCOE on Alligator Point. He presented a time line for this project and submitted the written copy into the record.

(Tape 1-2590) Mr. Pierce said the Planning and Zoning Commission met in regular session on December 9, 2003 and recommends the following: Approval of the construction of a boatlift on an existing private dock at 574 River Road for Mario and Linda Lizaso. Commissioner Putnal made a motion approving the construction of a boatlift on an existing private dock at 574 River Road for Mario and Linda Lizaso. Commissioner Williams seconded the motion. All for. MOTION CARRIED. Approval for Thomas G. Stephens to add mooring pilings to an existing private dock on Lot 3, Block 63, Unit 5, SGI. Commissioner Creamer made a motion approving the addition of mooring pilings for an existing private dock on Lot 3, Block 63, Unit 5, SGI for Thomas G. Stephens. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED. Approval for Luther Pararo III to construct a single-family dock on Lot 8, New River Run Subdivision. Commissioner Putnal made a motion approving the construction of a single-family dock for Luther Pararo III. Commissioner Williams seconded the motion. All for. MOTION CARRIED. Approval for Paul Vauluchak to construct a single-family dock on Lots 3 and 4, Block B, Magnolia Bluff Subdivision, Eastpoint. Commissioner Creamer made a motion approving the construction of a single-family dock for Paul Vauluchak. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED. Approval for Brent Anderson to construct a single-family dock on Lot 36, Unit 1, Holiday Beach Subdivision, Alligator

Point. Commissioner Putnal made a motion approving the construction of a single-family dock for Brent Anderson. Commissioner Williams seconded the motion. All for. MOTION CARRIED. Approval for Lucian "Buddy" McDonald to construct a single-family private dock on Lot 37, Unit 1, Holiday Beach Subdivision, Alligator Point. Commissioner Putnal made a motion approving the construction of a single-family private dock for Lucian "Buddy" McDonald. Commissioner Williams seconded the motion. All for. MOTION CARRIED. Approval for Water Side Holdings to construct a single-family dock on Lot 8, Pelican Point Subdivision, SGI. Commissioner Creamer made a motion approving the construction of a single-family dock for Water Side Holdings. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED.

(Tape 1-2763) Land use and rezoning requests submitted to the P&Z Commission: A small scale land use and zoning change on 2.35 acres of land at 279 Patton Drive in Eastpoint from R-1 to C-4 as requested by Albert Bryant. Commissioner Creamer made a motion authorizing the scheduling of a public hearing to consider a small scale land use and zoning on 2.35 acres of land at 279 Patton Drive in Eastpoint from R-1 to C-4 as requested by Albert Bryant. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED.

PH-LAND USE-ZONING CHANGE FOR LOTS 22 & 23-BLK 104-EASTPOINT

(Tape 1-2783) Mr. Pierce interrupted his report to conduct a public hearing.

(Tape 1-2786) Mr. Pierce announced the opening of public discussion or opposition for a land use change from Residential to Commercial for Lots 22 & 23, Block 104, unrecorded plat of Eastpoint and a zoning change for the same property from R-4 Single Family Home Industry to C-4 Commercial Mixed Use Residential. He stated the property owners are Royce and Martha Hodge who are being represented by Jamie Crum, realtor. He said this property is on Jefferson Street in Eastpoint and is currently used as residential property. Sandra Allen, an adjacent property owner, said she was concerned about the type of businesses that might be constructed or implemented in this area. She said most of the property is residentially zoned. She stated she was really concerned about what type of commercial venture would be installed there. She expressed her opposition to the Board agreeing to this land use and zoning change. Jamie Crum, a realtor representing the Hodges', said the Hodges' have been trying to market this property for a number of years. He said they decided in order to sell the property they would need to have it rezoned. He stated the other parcels surrounding this property are zoned commercial. He said most people interested in purchasing the property want to use it as a retail or office space. He stated there was a church in this area and the Hodges' were concerned about the businesses interested in their property. Commissioner Creamer asked Mr. Crum if the Hodges' would be willing to place restrictions in the deed, which would not allow a certain type of business to be operating at the site. Mr. Crum replied it might be possible, however he had not discussed this with the Hodges'. He said he felt the Hodges' would keep a ten-foot wooded buffer between the property and the neighboring property. Mr. Shuler said this would have to be done in the deed as a "Deed

Restriction" so it would follow the land through out the different owners of the land.

ALAN PIERCE-CONTINUED

(Tape 2-102) Mr. Pierce said he had received a message from David Kennedy letting the Board know C. W. Roberts Contracting, Inc. was offering \$1.00 per yard for the spoil material on Brownsville Road, in Apalachicola, and they would like approximately 10,000 to 12,000 cubic yards. He said they also wanted him to ask the County if they could start hauling the sand during the last week of December. He informed the Board Mr. Kennedy thought this was a fair price and recommended the County sell the sand to C. W. Roberts Contracting, Inc. for this price. Commissioner Mosconis made a motion approving the sale of 10,000 to 12,000 cubic yards of sand from the spoil site on Brownsville Road in Apalachicola for \$1.00 per yard contingent on contract being prepared by the County Attorney between Franklin County and C. W. Roberts Contracting, Inc. Commissioner Williams seconded the motion. All for. MOTION CARRIED. Commissioner Putnal asked what account these funds would be placed in. The Board agreed it should go back into the Airport Fund.

(Tape 2-141) Mr. Pierce said the Planning and Zoning Commission recommended approval of a final plat for "Village Green by the Sea" owned by Jim Green, request submitted by Larry Witt, agent. He explained the subdivision is a 32-lot subdivision located in Section 12, T7S, R4W, and fronts on Oak Street in the eastern end of Lanark Village. Commissioner Putnal made a motion approving the final plat for "Village Green by the Sea" owned by Jim Green. Commissioner Williams seconded the motion. All for. MOTION CARRIED. P&Z also requested preliminary plat approval for "Village Green by the Sea Phase II", a 20-lot subdivision adjacent to "Village Green by the Sea". Commissioner Putnal made a motion approving preliminary plat approval for "Village Green by the Sea Phase II" owned by Jim Green. Commissioner Williams seconded the motion. All for. MOTION CARRIED. P&Z recommended final plat approval for "Crooked River Plantation" an 8-lot subdivision lying in Sections 8 and 17, T7S, R4W, or just north of Carrabelle. Request submitted by GEA, agent for Jimmy Meeks, owner. The road is not completed, but the agent, Dan Garlick, has submitted a LOC from Wakulla Bank to cover the cost of the improvements. He said he didn't know if the County Attorney had reviewed the LOC or not. Chairman Sanders announced her intention to sign a Form 8B Memorandum of Voting Conflict for County, Municipal, and other Local Public Officers since she and her family owns most of the adjoining property to this project. Dan Garlick appeared before the Board to insure the Board the road would be built properly and this was the reason a LOC had been offered. The Board members were adamant about having the roads in the project complete before final plat approval was granted. After discussion the Board informed Mr. Garlick and Mr. Meeks, who were present at the meeting, they would not give final plat approval for "Crooked River Plantation" until the infrastructure, etc. was completely installed.

(Tape 2-644) Mr. Pierce said the following item involves a proposed rezoning request and a commercial site plan review. The P&Z Commission reviewed a request submitted by Bill and Linda Wilson Spohrer for rezoning for property described as Lots 10, 11, 12, 13, 14 and 15, Block 6 West, Unit 1, SGI from C-2 to C-4. P&Z recommends approval

Commissioner Creamer said he would make a motion authorizing the Chairman's signature on an Ordinance Amending the Franklin County Comprehensive Plan to change the permitted Land Use of Lots 22 & 23, Block 104, Unrecorded Plat of Eastpoint from Residential to Commercial with a "Deed Restriction" of allowing a ten-foot buffer between the residential properties. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED. Commissioner Creamer then made a motion authorizing the Chairman's signature on an Ordinance Rezoning Lots 22 & 23, Block 104, Unrecorded Plat of Eastpoint from R-4 Single Family Home Industry to C-4 Commercial/Residential Mixed Use with a "Deed Restriction" of allowing a ten-foot buffer between the residential properties. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED. Mr. Shuler said this "Deed Restriction" would need to be included in the transfer of title of this property to ensure the buffer restriction followed the land title every time it changed owners.

FRANKLIN'S PROMISE-CLARICE GROSS AND BOB CONNORS

(Tape 1-3510 Continued on Tape 2) Ms. Gross said she was the past Chair of the Franklin's Promise Group and was here this morning with Bob Connors, the new Chair of the group. She said the State of Florida Department of Juvenile Justice has awarded Franklin's Promise a Title V Community Delinquency Prevention Grant in the amount of \$100,000.00. She stated the final paperwork has been received and they are here this morning to get the final signature from the Board. Chairman Sanders asked Mr. Connor why, on Page 19 of the document, did they have the County Commission pledged to give \$1,000.00. She said she and the Board had been very clear the County would not obligate any funding for this program. Mr. Connor replied this was to be provided with in-kind services. He assured the Board the County would not be committed or obligated for any funding for this project. Mr. Connor said the only thing the County would have to provide is fiscal service, which would be paid for from the grant funds. Chairman Sanders said then she would need a motion for her to sign the final grant. Commissioner Putnal made a motion authorizing the Chairman's signature on the State of Florida Department of Juvenile Justice Title V Community Delinquency Prevention Grant Number Q4506 in the amount of \$100,000.00 for the period January 1, 2004 through December 31, 2004. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED. Mr. Shuler said he has reviewed this document, but he would recommend the Board change some of the language in the agreement. He stated he would like for the Board to go ahead and authorize the Chairman's signature on the grant, however authorize him to make some changes in the agreement. He said the Board did want to have discretion to cancel this grant at the Board's direction without having any obligation past or future. He stated these are substantial amounts of money the County does not have. Commissioner Putnal said he would add to his motion authorizing the Chairman's signature on the State of Florida Department of Juvenile Justice Title V Community Delinquency Prevention Grant Number O4506 in the amount of \$100,000.00 for the period of January 1, 2004 through December 31, 2004 contingent on changes suggested by the County Attorney in the grant agreement. Commissioner Mosconis seconded this addition. All for MOTION CARRIED.

of this rezoning, but the action, by the Board, needed this morning would be to authorize the scheduling of a public hearing to consider approval of this project. P&Z also reviewed a commercial site plan for the same property and recommends approval of the site plan, contingent on the rezoning being approved for a 4,000 square foot commercial building on the first floor and six residential units on the second floor. Commissioner Creamer made a motion authorizing the scheduling of a public hearing to consider a rezoning of Lots 10, 11, 12, 13, 14 and 15, Block 6 West, Unit 1, SGI from C-2 to C-4 and approval of a commercial site plan for the same property as submitted by the owners, Bill and Linda Wilson Spohrer. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED.

(Tape 2-680) Mr. Pierce reminded the Board, as the P&Z Commission asked him to do, there is still a Science Seat and both alternate seats on the commission vacant. He said there is also a vacant alternate seat on the Board of Adjustment.

(Tape 2-690) He said he wanted to make sure all of the Commissioners got a copy of the e-mail sent to the Board Secretary, Amelia Varnes, from FDOT in Chipley regarding the letter the County sent them, as instructed by Commissioner Putnal, requesting a traffic study be completed on the westbound traffic flow on US 98 in the Carrabelle Beach area. The Commissioners acknowledged they had received a copy of the e-mail.

(Tape 2-703) Mr. Pierce said Jack Davidson, a resident of Lanark Village, has requested the County authorize the opening of Oleander Terrace, in Gulf Terrace, Unit 1, between Blocks 3 and 4 on the north side. Chairman Sanders said she talked to Mr. Davidson about a month or so ago and informed him the County normally worked with an individual regarding these matters. She stated she told him he would need to purchase the lime rock and the County Road Department would place the lime rock down as a road base with County equipment. Commissioner Mosconis made a motion authorizing the opening of this road contingent on the owner, Jack Davidson, providing the lime rock and furnishing a survey for the opening of the road. Commissioner Putnal seconded the motion. All for. MOTION CARRIED.

(Tape 2-770) Chairman Sanders said she wanted to update the Board on the request made by the City of Carrabelle for the new water and sewer project. She stated they wanted to use County right-of-way to install these new pipes instead of going down US Highway 98 like first proposed. She said they wanted to install the pipes on the County right-of-way on Alabama Street and Kentucky Street in Lanark Village. She said she met with a representative from Baskerville-Donovan and the Mayor Brown was informed by them they are going to use the US Highway 98 route as first proposed.

KENDALL WADE-CLERK

(Tape 2-786) Mr. Wade asked Mr. Pierce if he had talked to anyone at Baskerville-Donovan about the Courthouse Roof Resealing Project. Mr. Pierce replied he had talked to Preble-Rish representatives. Mr. Wade said he meant to say Preble-Rish and not Baskerville-Donovan. Mr. Pierce said he hadn't had time yet, but would talk to them about it.

(Tape 2-804) Mr. Wade presented a letter from Franklin County to Northwest Florida Water Management District regarding the repair of the bridge going to the Florida Wildlife Conservation. He said the citizens of Calhoun County requested a support letter from Franklin County. He stated he notified Chairman Sanders and she signed the letter. He asked for a motion approving her signature on the letter. Commissioner Creamer made a motion authorizing the Chairman's signature on a support letter, as requested by Calhoun County, to request the repair of the Bridge going to the Florida Wildlife Conservation Area. Commissioner Williams seconded the motion. All for. MOTION CARRIED.

(Tape 2-858) He presented a Distribution Document and Invoice Number S2-5561 from the Bureau of Federal Property Assistance in the amount of \$500.00 for the singlewide office trailer the Road Department purchased from their program. He asked for the Chairman's signature on the document and authorization to pay for the trailer using Road Department funds. Commissioner Creamer made a motion authorizing the Chairman's signature on the Bureau of Federal Property Assistance Distribution Document and Invoice Number S2-5561 in the amount of \$500.00 for a singlewide office trailer purchased by the Road Department and to be paid for from the Road Department Budget. Commissioner Williams seconded the motion. All for. MOTION CARRIED.

(Tape 2-880) Mr. Wade said he would like to inform the Board the company operating the local hospital, DasSee, is behind in their rent payments. He stated they have not paid November or December yet. He stated he has also been contacted by Joe Donovan, CEO EmergyStat, Inc., requesting that the Board be informed DasSee is also four months behind in their ambulance subsidy payment to EmergyStat, Inc. He said Mr. Donovan also said EmergyStat would be sending a letter to the County, as requested at the last Board Meeting, authorizing the release of the old ambulance at the hospital to the St. James-Lanark Village VFD.

MONICA HARRIS-ST. VINCENT NATIONAL WILDLIFE REFUGE

(Tape 2-912) Ms. Harris presented some photographs of the area she is going to discuss with the Board. Mr. Pierce said the refuge has a small structure on C-30A in Franklin County they use as an outpost site. He stated the refuge has encroached on the County's right-of-way and has placed the fence in this area. He said they do recognize the encroachment and he would recommend the County secure a hold harmless letter from the refuge and acknowledging that if the structure has to be moved they would move it at their cost. Ms. Harris said the fence is approximately 189-feet in length and is 30-feet from the centerline on the road. She stated they have a RV hook-up at 39-feet. Commissioner Mosconis said he wanted the County Engineer to look at this situation because this road had a 55-MPH road, which could be dangerous. He stated the County shouldn't knowingly create a hazardous situation on the road. Mr. Pierce suggested the County Attorney prepare a lease and a hold harmless agreement for the refuge to sign. Mr. Shuler said he would be glad to do this if the Board directed him to do this. Commissioner Mosconis made a motion directing the County Attorney prepare a written lease, containing a hold harmless agreement, between Franklin County and

the St. Vincent National Wildlife Refuge for the property. Commissioner Putnal seconded the motion. All for. MOTION CARRIED.

THOMAS M. SHULER-COUNTY ATTORNEY

(Tape 2-1054) He informed the Board, as instructed, he has begun Eminent Domain Action on Block B, Unit 1, Peninsular Point as recorded in Plat Book 1, Page 20 of Lot 1, Lot 7, Lot 8 and Lot 9 for the USCOE Alligator Point revetment project. He said he is required to have a formal Resolution authorized and signed by the Chairman for him to begin the Eminent Domain process. He asked the Board to authorize the Chairman's signature on a Resolution of Eminent Domain. Commissioner Creamer made a motion adopting and authorizing the Chairman's signature on a Resolution-Pursuant to 127.02, Florida Statutes (2003), It Is Resolved That Franklin County is authorized to acquire the following properties by Eminent Domain: All in Block B, Unit 1, Peninsular Point, a Subdivision recorded in Plat Book 1, Page 20, Franklin County, Florida: Lot 1, Lot 7, Lot 8 and Lot 9. Commissioner Williams seconded the motion. All for. MOTION CARRIED.

TED MOSTELLER-AAAC CHAIRMAN

(Tape 2-1103) Mr. Mosteller said he had polled the committee members and they have all agreed to accept the bid from Poloronis Construction for their basic bid of \$120,000.00 for the design build of a 60 X 60 commercial metal hangar building for the Apalachicola Airport. Commissioner Mosconis made a motion to accept the recommendation of the AAAC Chairman Ted Mosteller for the design build of a 60 X 60 commercial metal hangar building at the Apalachicola Airport bid as submitted by Poloronis Construction in the amount of \$120,000.00. Commissioner Putnal seconded the motion. All for. MOTION CARRIED.

COMMISSIONER MOSCONIS

(Tape 2-1122) Commissioner Mosconis said he wanted Mr. Pierce to research. He said back in the sixties there was a County road that runs all the way to the Jackson River. He stated sometime in the late sixties, early seventies the road was closed at the request of the St. Joe Company. He instructed Mr. Pierce to look back through those minutes and see if there was some type of reverted clause or stipulations on the road being closed. Mr. Pierce asked if this was the road considered the extension of Tilton Road just outside of Apalachicola. Commissioner Mosconis replied it was and he knew there was a big controversy when the road was closed. He said there are two potential boat ramps at the Box R site just purchased by the State. He said one is at the end of this road on the Jackson River and the other ramp is at the end of Bluff Road.

TED MOSTELLER-AAAC CHAIRMAN

(Tape 2-1188) He said he would like to address the LOC for Bill Ruic, Fixed Based Operator at the Airport, from Gulf State Bank in the approximate amount of \$42,000.00. He said the president of Gulf State Bank was here to acknowledge the validity of the LOC if the Board would like. Chairman Sanders informed Mr. Mosteller this subject had already been dealt with and didn't need to be discussed again.

BID-SUMATRA CEMETERY PROPERTY

(Tape 2-1366) After a brief recess the Clerk announced the opening of the following bids for the Sumatra Cemetery Property: Sumatra Assembly of God in the amount of \$10,000.00 and Don Gossett in the amount of \$10,000.00. Mr. Shuler asked if he could review the bids for a moment. The Board recessed for a few minutes until Mr. Shuler reviewed the bids. Mr. Shuler informed the Board the bids both met all of the requirements and both are in the amount of \$10,000.00 so he would recommend the Board go ahead and select the most qualified bidder. He suggested the Board approve the sale of this property, since it is a cemetery, to the Sumatra Assembly of God in the amount of \$10,000.00. Commissioner Creamer made a motion to award the sale of this property, the Sumatra Cemetery, to the Sumatra Assembly of God for the price of \$10,000.00. Commissioner Mosconis seconded the motion. All for. MOTION CARRIED.

THE MEETING WAS ADJOURNED UNTIL 1:30 P.M. PUBLIC HEARING TO FINALIZE THE ACTION/APPROVAL OF THE FRANKLIN COUNTY REDISTRICTING PLAN.

1:30 P.M. CHAIRMAN SANDERS CALLED THE MEETING TO ORDER.

(Tape 2-1442) Chairman Sanders announced the Board would take public comments on the issue of the new redistricting lines, but they needed to be kept at a minimum. Mr. Shuler begin the public hearing by stating the County is not under, contrary to what people might have heard, Court Order to redistrict. He said there is no such Court Order. He announced the Federal Court, Judge William Stafford, Senior United States District Judge had signed, on December 4, 2003, an Order Vacating Injunction Entered May 31. 1986, which is what the County was trying to have done. He explained this was a victory for the County, in that the Commissioners did not have to present the redistricting plan to the District Court before simply adopting or approving it. He said the County was complying with Florida State Law and Florida Constitutional Law. He said this is the last Board Meeting before the end of the year so this is why the public hearing was scheduled for this afternoon. He stated he would like to ask for any public questions or comments at this point. Chairman Sanders asked each person wanting to address the Board complete a Speakers Card. Mr. Shuler said the reason he thinks the County needs to address the redistricting issue is as follows: District 1 based on the corrected 2000 there are 2,081 people residing in that District, 5.9% above the year 2000 average, he is recommending no changes be made in District 1-in 1986 based on the Federal Court Order this District had 1,662 people, so during the period of time between 1986 and 2000 District 1 grew by 25.2%; District 2 is 17.3% below average for the year 2000 Census-a 1.2% decrease from the 1986 population of 1,648 people; District 3 population as of 2000 is 1,305, which is a 33.6% deviation or below the average of 1,965-the population the Board should be striving to reach, District 3 reflects a decrease in population 21.4% from the 1986 population, which was 1,662; District 4 according to the corrected 2000 Census reflects 2,514 people in this District, with the 1986 population in District 4 reflecting 1,674 people, an increase of 42.5%; District 5 reflects 2,301 in population, an increase of 17% above the average, which should be 1,965 people-the 1986 population reflected a total of 1,676 people, an increase of 37.2%. He explained the County

Commissioners should be trying to achieve something less than a 10% population deviation. He said something around 5% would be the best thing to approve if possible. He stated this is why he is recommending some final changes need to be made in the redistricting process because there is such a difference among the districts, with Commissioner Creamer, District 1, is the only District already meeting the standard he is suggesting the Board should follow. Jerry Thompson, SGI, and a member of the Concerned Citizens of Franklin County, Inc., the Plaintiffs, in a lawsuit against Franklin County regarding the redistricting matter, addressed the Board at this time. Mr. Thompson said he recalled a public hearing was held earlier this year on this subject. He stated, at that time, there were two plans presented to the Board and he would like to ask the Board, what, if any discussion had been had regarding those two plans. Mr. Shuler answered the consideration of those plans was the consideration already given to them at the June 3, 2003 Public Workshop. He said today's public hearing is for the presentation the public wishes to make regarding any other plan they might want considered for final approval or implementation. Mr. Thompson said he would like for the Board to consider either one of these plans they submitted in June. Mr. Shuler asked if Mr. Thompson wanted to present any one or both of these plans at this time. Mr. Thompson replied his group has already presented these plans to the Board and they have been given to the Board for their record. Mr. Thompson asked the Board when the current proposed plan Mr. Shuler is discussing this morning developed. Mr. Shuler said it was at the October 21, 2003 Board Meeting. Mr. Thompson said he thought it was already developed at that time. Mr. Shuler stated as a representative of the Plaintiff suing the County this is Mr. Thompson's position, but this is not an informal Discovery Hearing. He said the question is answered in that this plan was enacted at the October 21, 2003 Board Meeting. Mr. Thompson asked how long this plan had been discussed and he asked who developed this plan. Commissioner Mosconis asked Mr. Thompson what "he was getting at?" Mr. Thompson said he would just like to know how this plan was developed, whether it was developed in some type of a secret meeting or was it developed....Chairman Sanders interrupted Mr. Thompson and told him emphatically the Board had never had any kind of "Secret Meeting". She said she didn't even like for anyone to imply this. Mr. Shuler asked Mr. Thompson to repeat his question. Mr. Thompson said his question was "How did the plan get developed and when was it specifically developed?" Mr. Shuler it was finally acted on at the October 21, 2003 Board Meeting or Public Meeting. Mr. Thompson said it was not "developed" at that time, it was already developed then. Mr. Shuler said the development of this plan was an ongoing process and told Mr. Thompson he couldn't give him any exact time line. He stated the meeting lasted at least thirty minutes or more. Mr. Shuler said he has made most of these recommendations and Mr. Thompson was present when these recommendations were made. Mr. Shuler stated he did not develop the plan solely. Mr. Thompson stated the plan didn't come out of the blue....Mr. Shuler informed Mr. Thompson the Board and the public was here to receive whatever the public might have to suggest regarding the redistricting process and the input is welcomed, but Mr. Thompson's questions were irrelevant to the process of developing a district plan today. He stated he was not going to comment any further on Mr. Thompson's question. He said this is pending litigation and he didn't want this to turn into a Discovery Hearing this morning. Chairman Sanders asked Mr. Thompson if he had a plan to present this morning. Mr. Thompson replied they have already

submitted two plans for redistricting and he would like for them to be considered. Mr. Shuler said he has reviewed the plans and considered them and he is recommending the Board not adopt either of these plans because he doesn't think they are good plans. He said he knew he would be required, to probably, give further specifics during the litigation in the lawsuit. Ken Osborne, Alligator Point, he would like to understand what the redistricting plan the Board is considering today. He asked if this is the plan that has the numbers on it, which was developed in the Executive Session or the Board Meeting on October 21, 2003. Mr. Shuler replied this was not an accurate statement. He stated he would present the final plan this morning. He said his recommendation would be for the Board to adopt the following plan: A Resolution, considering the corrected year 2000 Census District 1 should consist of 2,081 people; District 2 should consist of 1,872 people; District 3 should consist of 1,844 people; District 4 should consist of 1,975 people, and District 5 should consist of 2,056 people. He submitted a General Highway Map reflecting the proposed district lines. He said this is the same basic plan he recommended the Board adopt at the October 21st meeting. Curtis Spangler, a resident of SGI, and Bryant Hand, a resident of Apalachicola expressed their concerns about the districts being racially balanced. Mr. Shuler said he has taken this into consideration and is sure the plan meets all State and Federal requirements for redistricting. He said another reason he is recommending this plan be adopted is because the plan is very close to the plan the District Court approved in the 1984-86 Court case. He stated he knows the County is not subject to this injunction any longer, but it was a good plan and served the County well for twenty years so he didn't see a need to make substantial changes from this plan. Discussion continued and after a lengthy discussion Commissioner Creamer made a motion adopting and authorizing the Chairman's signature on a Resolution accepting the legal description of each district and the population of each district for the purpose of Redistricting all of Franklin County to be "as nearly equal in proportion to population as possible". Commissioner Williams seconded the motion. All for. MOTION CARRIED. Ms. Doris Shiver-Gibbs, Supervisor of Elections, informed the Board the system the County has is capable of changing the system to whatever district lines the County Commission agrees to. She said the School Board needed to adopt the same plan if possible to make all of the elections operate more smoothly. Joanne Gander, Superintendent of Public Schools, said they had a meeting on December 30th and they would discuss this plan. Ms. Shiver-Gibbs informed the Board this would be where her "headache" would come into play, if the School Board adopted different district lines. She said she has discussed this with the School Board Attorney, Barbara Sanders, and it was her understanding the School Board was willing to address this plan. Ms. Gander said they would address this matter at the December 30th meeting they had scheduled. Commissioner Mosconis asked if the School Board was going to adopt the same lines or adopt different lines? Ms. Shiver-Gibbs replied hopefully they would adopt the same district lines, because if not she might be at the next Budget Workshop asking for triple the budget funds. She said it would be very difficult if the School Board adopted different lines. Commissioner Mosconis asked if the School Board had been sued along with the County by the Concerned Citizens or was the County Commission the only ones. Mr. Shuler replied only the County Commission.

THERE BEING NO FURTHER BUSINESS TO COME BEFORE THE BOARD THE MEETING WAS ADJOURNED.

CHERYL SANDERS, CHAIRMAN

-KENDALL WADE, CLERI